

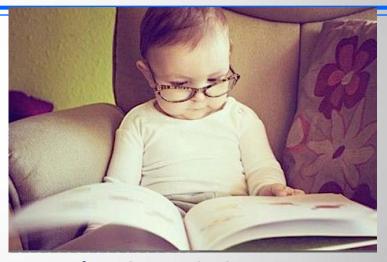
2018 Annual Conference and Expo February 14-16, 2018

Cost Allocation 101

Putting Your Premiums Where Your Costs Are!



Mike Harrington, FCAS, MAAA President, Actuarial, Bickmore mharrington@bickmore.net 916-244-1162



Nina Gau, FCAS, MAAA
Director, PC Actuarial, Bickmore
ngau@bickmore.net
916-244-1193



Actuarial Disclosure

I know you think you understand what you thought I said. But I'm not sure you realize that what you heard is not what I meant. It was really cool and the discussion was very exciting. I'm sure your life is better for having heard it. I know you think you understand what you thought I said. But I'm not sure you realize that what you heard is not what I meant. It was really cool and the discussion was very exciting. I'm sure your life is better for having heard it. I know you think you understand what you thought I said. But I'm not sure you realize that what you heard is not what I meant. It was really cool and the discussion was very exciting. I'm sure your life is better for having heard it. I know you think you understand what you thought I said. But I'm not sure you realize that what you heard is not what I meant. It was really cool and the discussion was very exciting. I'm sure your life is better for having heard it. I know you think you understand what you thought I said. But I'm not sure you realize that what you heard is not what I meant. It was really cool and the discussion was very exciting. I'm sure your life is better for having heard it. I know you think you understand what you thought I said. But I'm not sure you realize that what you heard is not what I meant. It was really cool and the discussion was very exciting. I'm sure your life is better for having heard it. I know you think you understand what you thought I said. But I'm not sure you realize that what you heard is not what I meant. It was really cool and the discussion was very exciting. I'm sure your life is better for having heard it. I know you think you understand what you thought I said. But I'm not sure you realize that what you heard is not what I meant. It was really cool and the discussion was very exciting. I'm sure your life is better for having heard it. I know you think you understand what you thought I said. But I'm not sure you realize that what you heard is not what I meant. It was really cool and the discussion was very exciting. I'm sure your life is better for having heard it. I know you think you understand what you thought I said. But I'm not sure you realize that what you heard is not what I meant. It was really cool and the dis



A Little About Us...





MIKE HARRINGTON FCAS, MAAA

(916) 244-1162 MHarrington@bickmore.net YRS EXPERIENCE: $20 + \frac{\pi}{2} + \sin 30^{\circ} + \lim_{n \to \infty} e^{\frac{1}{n}}$

Mike began his actuarial career in infancy by playing with calculators and protractors instead of toys. Before long he was setting rates and reserves for the first of five insurance companies he worked for prior to joining Bickmore. Mike's brings expertise in both private and public self-insurance valuations, as well as a geeky sense of humor, to his clients.

Bickmore's PROPERTY & CASUALTY ACTUARIAL SERVICES practice evaluates and measures financial risks of self-insured programs. The team quantifies claim liabilities, recommends funding levels, cost allocations, and much more!

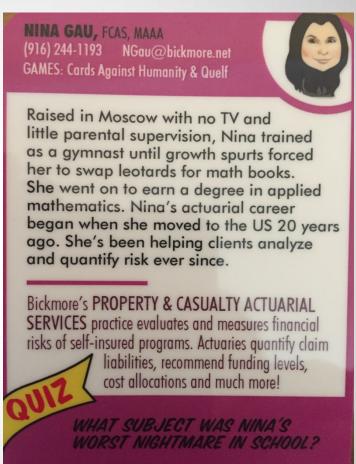
WHAT INSTRUMENT DID MIKE PLAY IN HIS HIGH SCHOOL BAND?



A Little About Us...









Actuaries

A Special Breed of ???



Happy Valentine's Day! Actuarial Relationships...

Getting the relationship started...

- O What's your sign?
- O What's your cosine?
- O Your calculator or mine?











Keeping the fire kindled...

- O Since the first time I set eyes on you, my interest in you has compounded daily, at a 4% effective annual rate of return.
- My love for you is endless, like the tail on workers' compensation liabilities.



So Why Are We Here?









Summary of Session

- What is cost allocation?
- Key considerations in cost allocation plan design
- > The typical parameters of a cost allocation plan
- Responsiveness vs stability in parameter selection
- Percentage allocations vs experience modification factors
- Minimizing swings in annual premiums
- Making changes to an existing plan
- Explaining annual changes



Session Objectives

Allocating costs between departments within a public agency or between members in a risk pool is an important task. In this session, you will...

- Understand the key considerations in designing or updating a cost allocation plan.
- Learn how to allocate costs in such a way that is fair and equitable to all departments/members.
- Use your allocation plan to encourage loss control by departments/members.



Lingo...

- We will be using the terms "premium allocation" and "cost allocation" interchangeably.
 - Premiums are generally the sum of all the costs to be allocated.
- We will go back and forth using the terms "departments" or "members"
 - The concepts discussed in this session apply both to individual entities allocating costs down to individual departments and risk pools allocating costs down to individual members.



Cost Allocation

Premiums, %'s, X-Mods, and Other Fun Stuff



General Premium Calculation and Allocation

First, total premiums are determined.

- O Claim costs and rates calculated in annual actuarial study
- O Insurance costs provided by broker
- O Budget developed for other operating expenses

Next, total premiums are allocated to each department/member

- O Costs allocated based upon historical claim <u>experience</u> (e.g. paid losses, claim reserves)
- O Costs also shared based upon historical <u>exposure</u> (e.g. payroll).



Premium Components

There are a number of components that must be allocated:

Workers' Compensation

- O Retained claim costs (below self-insured retention)
- O Excess insurance premium (claims above the SIR)

Liability

- O Retained claim costs (below self-insured retention)
- O Excess insurance premium (claims above the SIR)

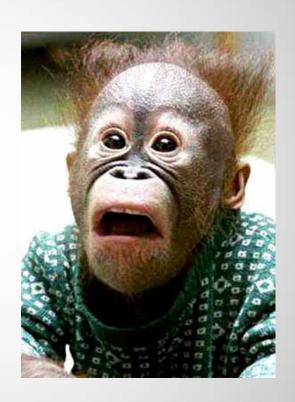
Claims Administration / Third-party Administrator Costs

Safety Program Costs

General Administration Costs



So how do we do it???



Considerations

Selection of the appropriate cost allocation plan involves consideration of a number of trade-offs:

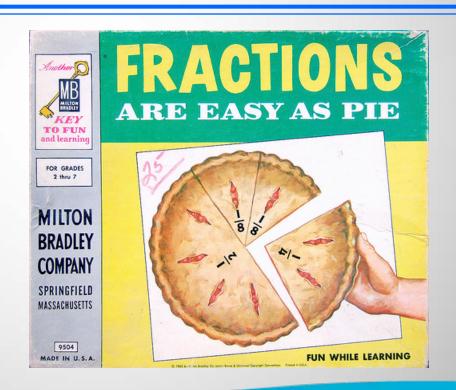
- O Sharing vs. Bearing To what extent does member loss experience impact their premiums? More bearing → More incentive for safety
- O Responsiveness vs. Stability How quickly should premiums respond to bad/good experience? More responsive → More incentive for safety
- O Equity vs. Simplicity How complicated should the plan be? A very detailed calculation may have a better answer, but nobody can explain why.

Note: There is no single "correct" cost allocation plan!



Who Pays What ?? Percentage Allocation

Simple
Percentage Cost
Allocation





Percentage Allocation Plans

The most common method used by public agencies to allocate costs by department is a percentage allocation plan.

Costs are allocated to each department based upon a combination of "experience" and "exposure".

- O A specified weight, say 70%, is given to the loss experience of the department.
 - O Some plans use a constant weight for all departments (e.g. Counties)
 - O Some specify a maximum weight for the largest department, while others get a lower weight.
- O The remaining weight, say 30%, is given to the exposure measure of each department.



%-Alloc: Plan Parameters

Years of Experience/Exposure

- O How many and which ones to use when calculating the loss rate?
- O Exclude the most recent year since it's too "green"?
- O Fewer and recent years increases responsiveness
- O More years increases stability
- O Need to match experience and exposure
- O Typical is 3-7 years
 - Counties use 5-7 years



%-Alloc: Plan Parameters

Loss Capping

- O How much of each loss is included?
- O Lessens the impact of very large losses in the calculation
- O Lower cap emphasizes frequency
- O Higher cap makes departments more accountable for large losses
- O Typical is \$50K \$250K



Weight to Member Experience

- O How much weight given to individual department loss experience?
 - Higher weight implies more bearing than sharing
 - Penalizes bad experience with higher premiums
 - Rewards good experience with lower premiums
 - > Typical maximum experience weight is 30% 75%
 - Others have experience weight scaled back
 - Counties use 60% to 80% constant weight for all departments.



%-Alloc: Sample Parameters

- ➤ Latest Five Years Of Incurred Losses And Payroll Are Used.
- ➤ Incurred Losses Are Limited To \$100,000 Per Occurrence.
- Weighting Is:
 - 1. 75% Experience and 25% Exposure
 - 2. 75% Experience Max and Scaled



Sample Loss History

Incurred Losses Capped at \$100K							
Department	2011-12	2012-13	2013-14	2014-15	2015-16	Total	% of Total
Administration	\$0	\$0	\$0	\$1,327	\$4,421	\$5,748	0.4%
Human Resources	17,538	0	0	35,000	0	52,538	3.9%
Public Works	41,157	195,504	137,545	107,073	134,629	615,907	45.5%
Police	10,193	101,055	166,347	111,437	117,284	506,316	37.4%
Fire	2,735	1,075	10,765	6,229	19,144	39,948	3.0%
Utilities	46,963	24,753	31,086	18,817	11,490	133,109	9.8%
Total	\$118,586	\$322,387	\$345,743	\$279,883	\$286,967	\$1,353,566	100.0%



Total Losses vs Capped Losses

	2011-12 to 2015-16 Total Incurred		2011-12 to 2015-16 \$100K Limited Incurred	
Department	Losses	% of Total	Losses	% of Total
Administration Human Resources Public Works Police Fire Utilities	\$5,748 52,538 657,405 935,563 39,948 133,109	0.3% 2.9% 36.0% 51.3% 2.2% 7.3%	\$5,748 52,538 615,907 506,316 39,948 133,109	0.4% 3.9% 45.5% 37.4% 3.0% 9.8%
Total	\$1,824,312	100.0%	\$1,353,566	100.0%



Sample Payroll History

Payroll (00's)							
Department	2011-12	2012-13	2013-14	2014-15	2015-16	Total	% of Total
Administration	\$32,171	\$32,469	\$33,783	\$34,453	\$36,813	\$169,689	5.2%
Human Resources	10,774	12,426	13,455	14,082	14,761	65,498	2.0%
Public Works	133,853	135,407	142,116	150,769	162,053	724,197	22.0%
Police	139,077	133,512	142,304	145,493	151,453	711,839	21.6%
Fire	133,054	120,125	123,389	113,910	107,197	597,675	18.2%
Utilities	186,860	191,274	199,294	210,766	230,941	1,019,134	31.0%
Total	\$635,789	\$625,213	\$654,340	\$669,473	\$703,217	\$3,288,033	100.0%



Sample Payroll Allocation

What if we ignored loss experience and just used historical payroll to allocate costs?

Assume \$1,000,000 in costs need to be allocated...

	% of			
Department	Payroll	Allocation		
	5.00 /	ΦΕ4.000		
Administration	5.2%	\$51,608		
Human Resources	2.0%	19,920		
Public Works	22.0%	220,253		
Police	21.6%	216,494		
Fire	18.2%	181,773		
Utilities	31.0%	309,953		
Total	100.0%	\$1,000,000		
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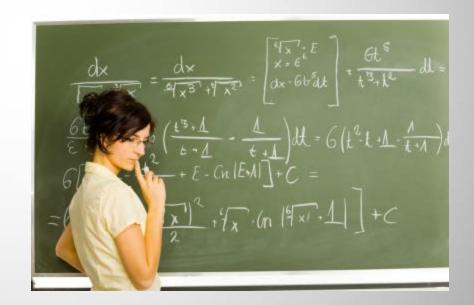


\$1M to Allocate

Math Moment...



Calculator Time...





Calculating Averages

Normally to calculate an "average" you add up two things and divide by 2, right?

You can also calculate an "average" using percentages...

$$\checkmark$$
 e.g. 50% x 8 + 50% x 4 = 4+2=6, Average = 6!

...or a "weighted average", giving one number 75% weight and another number 25% weight...

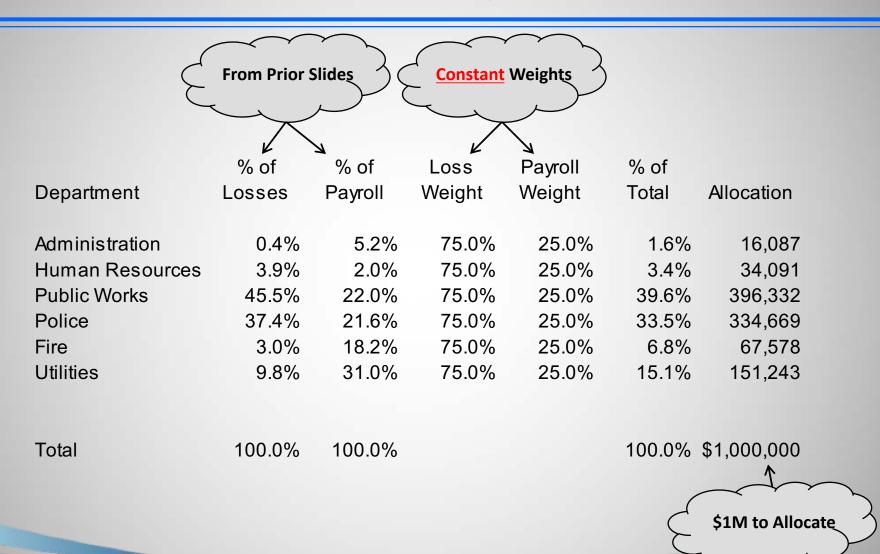
✓ e.g. $75\% \times 8 + 25\% \times 4 = 6 + 1 = 7$, Weighted Average = 7!



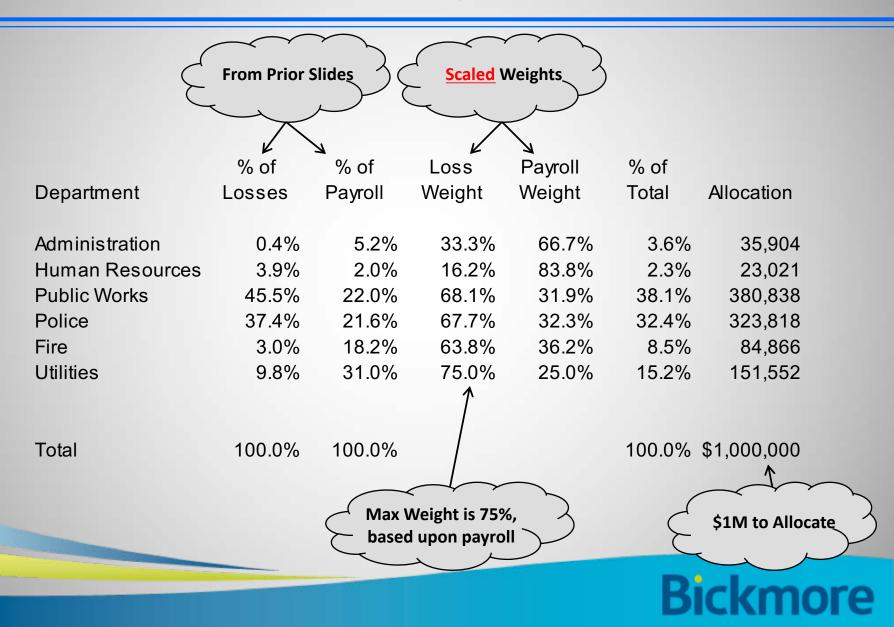
That was Awesome !!!



Sample Allocation – Constant Percent Weights



Sample Allocation – Scaled Percent Weights



Impact of Losses – Constant Weight vs Scaled Weight

Department	Payroll Only Allocation	Constant Weight Allocation	Change	Percent Change	Scaled Weight Allocation	Change	Percent Change
Administration Human Resource Public Works Police Fire Utilities	\$51,608 19,920 220,253 216,494 181,773 309,953	· ·	(\$35,521) 14,171 176,080 118,175 (114,195) (158,710)	-69% 71% 80% 55% -63% -51%	\$35,904 23,021 380,838 323,818 84,866 151,552	(\$15,704) 3,101 160,586 107,324 (96,907) (158,400)	-30% 16% 73% 50% -53% -51%
Total	\$1,000,000	\$1,000,000	\$0		\$1,000,000 aled Weight Imp in Constant Weight		0%



You Did It!!

Now wasn't that cool...



Who Pays What ?? Experience Modification Factors

Cost Allocation "X-Mods"



Experience Modification Factors

To use member loss experience in the premium allocation plan, an experience modification factor (x-mod) is calculated for each member.

The x-mod represents the relationship between the "experience" of the member and the "experience" of the pool.

- O A factor greater than 1.00 indicates that the member's expected loss rate is worse than the pool average.
- O Conversely, a factor less than 1.00 indicates that the member's <u>expected</u> loss rate is better than the pool.
- O Loss rate = historical losses / historical exposure



X-Mod: Plan Parameters

Years of Experience/Exposure

- O How many and which ones to use when calculating the loss rate?
- O Exclude the most recent year since it's too "green"
- O Fewer and recent years increases responsiveness
- O More years increases stability
- O Need to match experience and exposure
- O Typical is 3-5 years



X-Mods: Plan Parameters

Loss Capping

- O How much of each loss is included?
- O Lessens the impact of very large losses in the calculation
- O Lower cap emphasizes frequency
- O Higher cap make members more accountable for large losses
- O Typical is \$50K \$250K



Weight to Member Experience

- O How much weight given to individual member losses?
 - Higher weight implies more bearing than sharing
 - Penalizes bad experience with higher premiums
 - Rewards good experience with lower premiums
 - > Typical maximum is 30% 75%
- O What do we give the remaining weight to?

 Pool Average (i.e. "You're similar to the pool.")

 Prior x-mod (i.e. "You're similar to how you used to be.")



$$\int_{0}^{r} \Phi_{U}(vt)dv = \frac{1}{it} \left[\left(1 - \frac{ixt}{r} \right)^{-r} - 1 \right]$$

$$V = \sum_{bonds} \varepsilon_{r} \left(r - r_{0} \right)^{2} + \sum_{angles} \varepsilon_{\theta} \left(\theta - \frac{2m}{\theta_{0}} \right)^{2} + \sum_{backbone} \varepsilon_{BB} F_{D}(\phi) + \sum_{sidechain} \varepsilon_{SC} F_{D}(\phi) + \sum_{sidechain} \varepsilon_{SC} F_{D}(\phi) + \sum_{non-contacts} \varepsilon_{NC} \left(\frac{\sigma_{ij}}{r} \right)^{12} + \sum_{non-contacts} \varepsilon_{NC} \left(\frac{\sigma_{ij}}{r} \right)^{12}$$

X-Mod Calculation

Take a deep breath...



...It's not really that complicated.



It's simple...

X-Mod

Member Losses Member Exposure × Experience Weight

+

Pool Losses Pool Exposure x (1.00 – Experience Weight)

...and fun!



Sample Parameters

- ➤ Latest Five Years Of Incurred Losses And Payroll Are Used.
- > Incurred Losses Are Limited To \$100,000 Per Occurrence.
- ➤ Weighting Is Maximum 75% Experience and Remainder to Exposure



Sample Loss History

Department	2011-12	2012-13	2013-14	2014-15	2015-16	Total
Administration Human Resources Public Works Police Fire	\$0 17,538 41,157 10,193 2,735	\$0 0 195,504 101,055 1,075	\$0 0 137,545 166,347 10,765	\$1,327 35,000 107,073 111,437 6,229	\$4,421 0 134,629 117,284 19,144	\$5,748 52,538 615,907 506,316 39,948
Utilities	46,963	24,753	31,086	18,817	11,490	133,109
Total	\$118,586	\$322,387	\$345,743	\$279,883	\$286,967	\$1,353,566



Sample Payroll History

			Payroll (00's)		
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Administration	\$32,171	\$32,469	\$33,783	\$34,453	\$36,813	\$169,689
Human Resources	10,774	12,426	13,455	14,082	14,761	65,498
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Fire	133,054	120,125	123,389	113,910	107,197	597,675
Utilities	186,860	191,274	199,294	210,766	230,941	1,019,134
Total	\$635,789	\$625,213	\$654,340	\$669,473	\$703,217	\$3,288,033



Sample X-Mod Calculation – Loss Ratios

Department	2011-12 to 2015-16 Payroll (00's)	2011-12 to 2015-16 Incurred Limited to \$100K	2011-12 to 2015-16 Inc \$100K Loss Ratio
Administration Human Resources Public Works Police Fire Utilities	\$169,689 65,498 724,197 711,839 597,675 1,019,134	\$5,748 52,538 615,907 506,316 39,948 133,109	0.034 0.802 0.850 0.711 0.067 0.131
Total	\$3,288,033	\$1,353,566	0.412



Sample X-Mod Calculation – Raw X-Mod

Department	2011-12 to 2015-16 Inc \$100K Loss Ratio	Relative Loss Ratio	Loss Weight	Remaining Weight	2017-18 Experience Modification Factor
Administration Human Resources Public Works Police Fire Utilities	0.034 0.802 0.850 0.711 0.067 0.131	0.082 ← 1.949 ← 2.066 ← 1.728 ← 0.162 ← 0.317 ←	16.2% 68.1% 67.7% 63.8%	66.7% 83.8% 31.9% 32.3% 36.2% 25.0%	0.694 1.153 1.726 1.493 0.466 0.488
Total	0.412	1.000			1.000



Sample X-Mod Calculation – The Base Rate

Let's assume we have \$1 Million in costs to allocate.

If we just charged the same rate to each department, we could just divide the \$1,000,000 by the estimated 2017-18 payroll of \$80,000,000 to figure out the average rate.

Base Rate =
$$\frac{\$1,000,000}{\$80,000,000/\$100}$$
 = \$1.25 per \$100 of payroll



Sample X-Mod Calculation – Without Mod Factor

	X			
	2017-18	Base	Allocated	
Department	Payroll (00's)	Rate	Premium	
Administration	\$41,686	\$1.25	\$52,107	
Human Resources	15,977	1.25	19,972	
Public Works	182,645	1.25	228,306	
Police	170,645	1.25	213,306	
Fire	129,392	1.25	161,740	
Utilities	259,655	1.25	324,569	
Total	\$800,000	\$1.25	\$1,000,000	



Sample X-Mod Calculation – With Mod Factor

	X		X	X \ 7	= _
			Exper	Off	7
	2017-18	Base	Mod	Balance	Allocated
Department	Payroll (00's)	Rate	Factor	Factor	Premium
Administration	\$41,686	\$1.25	0.694	0.995	\$35,987
Human Resources	15,977	1.25	1.153	0.995	22,912
Public Works	182,645	1.25	1.726	0.995	391,881
Police	170,645	1.25	1.493	0.995	316,719
Fire	129,392	1.25	0.466	0.995	74,961
Utilities	259,655	1.25	0.488	0.995	157,540
				7	
Total	\$800,000	\$1.25	~ Y	\ \	\$1,000,000
		•	This is need		
With the second			we collect e	xactly _	
			\$1M		
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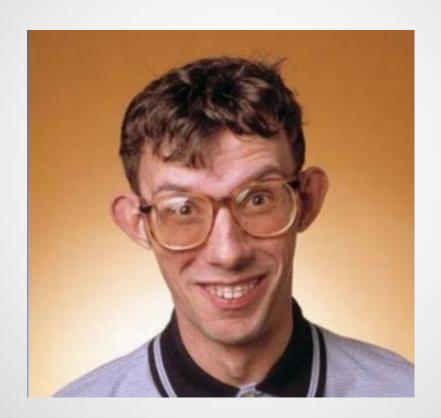
Sample X-Mod Calculation – Impact of X-Mod

Department	No X-Mod Allocated Premium	X-Mod Allocated Premium	Change	Percent Change
Administration Human Resources Public Works Police Fire Utilities	\$52,107 19,972 228,306 213,306 161,740 324,569	\$35,987 22,912 391,881 316,719 74,961 157,540	-\$16,120 2,941 163,575 103,413 -86,779 -167,029	-30.9% 14.7% 71.6% 48.5% -53.7% -51.5%
Total	\$1,000,000	\$1,000,000	\$0	0.0%



You Did It Again!!

Now wasn't that cool...





Minimizing Annual Swings

Within an existing plan, to minimize annual swings you can:

- Increase the number of years of loss experience
- Decrease the loss cap
- Decrease the weight given to loss experience

Other potential modifications to the x-mod plan include:

- Set Max and Min X-Mod
- Cap Annual Change in X-Mod (Min/Max)
- 3. Cap Annual Change in Premium (Min/Max)

Note that capping implies subsidization!
i.e. Those with good experience pay more than they should, while
those with bad experience pay less.



Other Cost Allocation Options

Other potential modifications to the x-mod plan include:

- 1. Paid versus Incurred Losses
- 2. Apply X-Mods only to Loss Portion of Premium
- 3. Differ Allocation Base by Premium Component
- 4. Fixed versus Variable Expenses
- 5. Adjust WC Exposure with WCIRB Class Rates
- 6. Minimum Premiums



The Big Question...

Does current cost allocation methodology make sense??

Reminder...

There is no single "correct" cost allocation plan!

Current Methodology...

- Has reasonable specified parameters
- Rewards good claim experience with lower premiums
- Uses loss caps and maximum weights for stability
- Has been in place for a number of years with Board acceptance

But maybe some changes could be made to improve it...



Changing An Existing Plan

- May want to make changes to the plan if it appears that costs aren't being allocated fairly
 - Annual fluctuations too high, so may want to increase number of years
 - Certain departments or members having large loss issues, so loss cap might be too low
 - ➤ If everyone's rate is very close to the base rate, you may want to increase the loss weight.
- When you make a change, half of the departments or members will be happy, the other half will call you to complain!



Time to Wake Up...Questions?

